

Government of Jammu and Kashmir
Civil Sectt: Department of Rural Development & Panchayati Raj

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Subject: Systemic reforms in the implementation of Indra Awas Yojana (IAY).

Government Order NO: 221- RD&PR of 2013

Dated: 26- 08 - 2013

Sanction is hereby accorded to the issuance of guidelines for implementation of Indra Awas Yojana (IAY) from 2013-14 as indicated in Annexure "A" to this order.

Sd/-

(Farooq Ahmad Peer)

Commissioner/Secretary to Government
Rural Development Deptt. & Panchayati Raj

NO: RD/PC/30/2013.

Dated: 26-08-2013.

Copy to the:-

1. Director Rural Development Department Jammu/Kashmir.
2. Special Secretary to Government, Rural Dev. Deptt.
3. Additional Secretary to Government, Rural Dev. Deptt.
4. OSD with Hon'ble Minister for Rural Dev. Deptt. And Panchayati Raj for information of Hon'ble Minister.
5. Special Assistant to Hon'ble Minister of State, Rural Development Department.
6. Pvt. Secretary to Commissioner/Secretary to Government, Rural Development Department.
7. Government order file.
8. Stock file.

(Azmat Ali)

Joint Director (P&S)

Department of Rural Development & Panchayati Raj

Government of Jammu & Kashmir

Directorate of Rural Development Kashmir

(Email: rddkashmir@gmail.com, Website: www.rddk.nic.in, Fax: 0194-2310471)

No: - DRDK/PIg/210/15729-40

Dated: -29 -08-2013

Copy of the above forwarded to the:-

1. Project Officer, Wage Employment (ACD) _____ (all) for information and necessary action.

BDO (Hqr)

Directorate of Rural Development
Kashmir

Systemic Reforms in the implementation of Indra Awas Yojana (IAY).

1. During the last and current financial year certain unpleasant facts have come to the notice of the department in the implementation of Indra Awas Yojana (IAY). It appears that after the identification of beneficiaries was handed over to the Panchayats the situation has exacerbated further. To quote a few instances bunglings were noticed in the distribution of benefits of IAY in Jadden Kotabal Panchayat, Block Chadoora, District Budgam, in block Qazigund, Anantnag, in block Dachnipora, Anantnag and now in Panchayat Halqa Rakh Hygam, block Sopore, Baramulla. It is generally being complained by the public that the benefit of IAY is not given to the deserving people. If one visits the village, it is found that a number of people are living in shanty houses but somehow they do not find their place in the lists maintained by the Panchayats.
2. During the current financial year the amount of assistance has now been raised from Rs.48500/- to Rs.75000/-. Whereas this assistance should bring a great relief to the deserving persons but in the light of unfortunate instances stated above, the position of implementation is likely to become further precarious unless steps are taken to strengthen the system of identification and the actual delivery of assistance.
3. The present system of assistance is fraught with many dangers because no senior level officer is involved in sanctioning the cases. Lists have been maintained in the blocks based on a very perfunctory and skewed survey conducted by the officials of Rural Development Department during the year 2002 and 2007. The general complaint is that these lists have been prepared without application of mind. Whereas many deserving persons have been left out, there are undeserving persons who have found their name in the lists.
4. The prioritization has been left to the VLW who now obtains a list of beneficiaries from the Panchayat. Though it is shown to have been subjected to scrutiny of Deh Majlis but the fact remains that the Deh Majlis is not conducted properly and, therefore, there is not much transparency in the identification of beneficiaries. Many cases have

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come to notice where the benefit has either been provided to the close relatives of Panchayati Raj functionaries or undeserving persons probably in lieu of some pecuniary consideration. The list of beneficiaries done in this opaque manner is sent to the BDO, who simply sanctions the case and issues cheques to the beneficiaries. Most of the time it so happens that the cash is not transferred electronically but a cheque is given to the beneficiary and even release of money through cheques is inordinately delayed and the beneficiary is forced to take many rounds of the BDO office before he is able to obtain the cheque. The present system needs to be completely changed not only because the amount of assistance has increased but also because the present system is almost failing and is likely to land the department in deep trouble if steps are not taken well in time. Therefore, the following procedure for implementation of IAY is proposed:-

- (a) The identification of beneficiaries shall be done by the concerned Panchayat as per the mandate of the relevant Government orders. The name of the identified person should appear in the wait list maintained by the Panchayat. The Panchayat Secretary shall certify that the beneficiary exists in the wait list and has not been benefited already. He will also certify that on the basis of his personal inquiry he is satisfied that the beneficiaries are houseless. He will forward the list to the BDO. The BDO in turn will visit the Panchayat and verify the veracity of the reports provided to him by the Panchayat Secretary. In case he finds that the benefit has been extended to a person who is already in possession of a good liveable house, he shall reject the case and ask the concerned Panchayat to identify a deserving beneficiary in his place. After this process is completed the list of beneficiaries thus identified shall be forwarded to the ACD.
- (b) At the level of ACD there shall be an IAY Approval Committee constituted of the following officers:-

1.	Assistant Commissioner Development	Chairman
2.	Project Officer Self Employment	Member
3.	District Panchayat Officer	Member
4.	BDO Headquarter or Headquarter Assistant	Member Secretary

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Before sanctioning the cases the Committee shall conduct a random check to the extent of 20% and ensure that the lists furnished by the BDO are in order and the benefit has been recommended in the case of deserving persons only. The Committee having satisfied itself shall sanction the cases. Immediately on sanction of the cases the concerned Panchayat Secretary shall be asked to ensure that each beneficiary opens his account. The account number and other details shall be provided to the office of the ACD and first instalment of the benefit shall be directly transferred from the office of ACD to the beneficiary. On completion of the house upto the linter level the concerned VLW shall forward a report to the BDO who will make a spot inspection and confirm that the house has been raised upto linter level. After satisfying the same the report shall be made to the ACD who shall immediately release the second instalment directly to the account of the beneficiary. After roofing the structure third instalment shall be released through the same process for doing the internal fittings of the house.

- (c) It will be duty of the BDO to ensure that the house is constructed by the beneficiary. The BDO shall also ensure that the houses constructed under IAY are also provided the benefit of toilet point under NBA as a special dispensation for which the provision should always be kept in the micro plan to be prepared at the Panchayat level and in the Panchayats where NBA is not yet under implementation a special quota shall be kept apart for IAY houses.



(Azmat Ali)
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Department of Rural Development & Panchayati Raj

